

PUBLIC FACILITIES ELEMENT

SEWER AND WATER SYSTEMS

CP.280. *[CP.280 deleted by Ordinance 91-13, 6-17-91]*

CP.285. *[CP.285 deleted by Ordinance 91-13, 6-17-91]*

CP.290. Water System Goal and Policies.

Goal:

To maintain a water system that meets the needs of the existing community and provides for reasonable future growth in the most economical manner.

[CP.290 amended by Ordinance 11-07, 7-5-11]

Policies:

1. Increase water rates as needed to fund system maintenance and upgrades independent of regular annual ad valorem taxes.

[CP.290.1 amended by Ordinance 11-07, 7-5-11]

2. Prioritize the extension of the water system within the UGB based on cost, efficiency, available resources, or other factors. Ensure that the full costs of water system extensions are borne by those requiring or benefiting from the extension, including equitable costs of future system improvements. Assessments of property along or in the vicinity of the proposed extension should only be levied where there is a demonstrable benefit conferred on the property.

[CP.290.2 amended and renumbered by Ordinance 11-07, 7-5-11]

3. Evaluate new industries or proposed developments requiring large quantities of water to determine their impacts on the City's water capacity. Ensure sufficient water capacity during peak demand periods, including that necessary for fire flow needs, prior to approval.

[CP.290.3 amended and renumbered by Ordinance 11-07, 7-5-11]

4. Provide future water main extensions to areas within or contiguous to developed areas.

[CP.290.4 amended and renumbered by Ordinance 11-07, 7-5-11]

City of Astoria
Comprehensive Plan

CP.292

5. Require that water lines and fire hydrants in new developments be adequately sized or located to serve projected needs in, and in the vicinity of, the proposed development. Where appropriate, the City may agree to share the costs of the extension where it serves the overall development pattern of the area.

[CP.290.5 amended and renumbered by Ordinance 11-07, 7-5-11]

6. Provide a high quality of water to the best of the City's economic ability.

[CP.290.6 amended and renumbered by Ordinance 11-07, 7-5-11]

7. Support development that is compatible with the City's ability to provide adequate public facilities and services.

[CP.290.7 added by Ordinance 11-07, 7-5-11]

8. *[CP.290.12 deleted by Ordinance 91-13, 6-17-91; renumbered by Ordinance 11-07, 7-5-11]*

CP.292. Water System Actions.

1. Periodically revise the water rate structure to maintain excess water system capacity capable of accommodating future growth and promote conservation. The rate revision should take into account the need of large water users, but the cost of water must be equitably distributed along residential, commercial, and industrial users.

[CP.292.1 amended and renumbered by Ordinance 11-07, 7-5-11]

2. Develop a water conservation program in recognition of limited excess water capacity. Consider the industrial rate structure and the irrigation program at a minimum.

[CP.292.2 amended and renumbered by Ordinance 11-07, 7-5-11]

3. Convene an ad hoc citizens' committee to design and recommend a water conservation program to the City Council.

[CP.292.3 added by Ordinance 11-07, 7-5-11]

4. Periodically revise the costs of connecting to the City's water system (water hookup charges) to reflect the City's costs of providing services. Strive to appropriate surplus funds from water revenues to capital improvement projects.

[CP.292.4 amended by Ordinance 11-07, 7-5-11]

City of Astoria
Comprehensive Plan

CP.295

5. Adopt a capital improvements program for the water system and update it annually. Outline objectives for annual improvements of the system and tie them to budget line items. At such time, evaluate the water system's cash flow and make rate adjustments to fund system maintenance and upgrades.

[CP.292.5 amended by Ordinance 11-07, 7-5-11]

6. Project housing developments to their maximum densities when estimating future demand and impact on the City's water capacity.

[CP.292.6 added by Ordinance 11-07, 7-5-11]

7. Continue to pursue Federal or State grants for the improvement of the water system from various agencies.

[CP.292.7 amended and renumbered by Ordinance 11-07, 7-5-11]

8. Periodically update the Water Master Plan to ensure the adequate provision of water services for the next 20 years.

[CP.292.8 added by Ordinance 11-07, 7-5-11]

CP.295. Sewer System Goal and Policies.

Goal:

To maintain a sewer system that meets the needs of the existing community and provides for reasonable future growth in the most economical manner.

[CP.295 amended by Ordinance 11-07, 7-5-11]

Policies:

1. Increase sewer rates (in conjunction with water rates) to fund system maintenance and upgrades independent of regular annual ad valorem taxes.

[CP.295.1 amended by Ordinance 11-07, 7-5-11]

2. Ensure that the full costs of sewer system extensions will be borne by those requiring or benefiting from the extensions. Assessments of property along new extensions must be based on the benefit conferred to that property. Assessment policies will recognize the resource value of forest lands, farmlands, and wetlands.

[CP.295.2 amended and renumbered by Ordinance 11-07, 7-5-11]

3. Evaluate new industry or proposed developments which have large sewage disposal requirements to determine their impact on the City's treatment capacity, and the collection system in the area. Demand on collection line and treatment plant capacity should take into account the impact on future growth in the area.

[CP.295.3 amended and renumbered by Ordinance 11-07, 7-5-11]

4. Maintain a capital improvements program for the sewer system.

[CP.295.4 amended and renumbered by Ordinance 11-07, 7-5-11]

5. Require that sewer lines be adequately sized to serve projected needs in, and in the vicinity of, proposed developments. The City may agree to share the costs of larger extensions where it serves the overall development pattern of the area.

[CP.295.5 amended and renumbered by Ordinance 11-07, 7-5-11]

6. *[CP.295.6 deleted by Ordinance 11-07, 7-5-11]*

7. Maintain a treatment system that meets State and Federal wastewater discharge standards.

[CP.295.7 amended and renumbered by Ordinance 11-07, 7-5-11]

[CP.295.7 deleted by Ordinance 11-07, 7-5-11]

CP.296. Sewer System Actions.

1. Periodically revise the costs of connection to the City's sewer system (hookup charges) to reflect the costs of providing service to new customers. Distribute the cost equitably among domestic, commercial, and industrial customers based on their use of the system.

[CP.296.1 amended and renumbered by Ordinance 11-07, 7-5-11]

2. Project housing developments to their maximum densities when estimating future demand and impact on the City's sewer capacity.

[CP.296.2 added by Ordinance 11-07, 7-5-11]

3. Adopt a capital improvement program for the sewer system and update it annually. Outline objectives for annual improvements of the system and tie them

to budget line items. At such time, evaluate the sewer system's cash flow and make rate adjustments to fund system maintenance and upgrades.

[CP.296.2 added by Ordinance 11-07, 7-5-11]

[CP.296 Tables deleted by Ordinance 11-07, 7-5-11]

CP.297. Stormwater Drainage System Goal and Policies.

Goal:

To maintain a storm drainage system that can meet the needs of the existing community and provides for reasonable future growth in the most economical manner.

[CP.297 added by Ordinance 11-07, 7-5-11]

Policies:

1. Ensure that the full costs of stormwater drainage system extensions will be borne by those requiring or benefiting from the extensions. Assessments of property along new extensions must be based on the benefit conferred to that property. Assessment policies will recognize the resource value of forest lands, farmlands and wetlands.
2. Carefully evaluate new industry or proposed developments which have large stormwater disposal requirements to determine their impact on the City's treatment capacity, and the collection system in the area.
3. Future major stormwater drainage system extensions will be aimed at the infilling of vacant lands within the City.
4. Require that stormwater drainage pipes be adequately sized to serve projected needs in, and in the vicinity of, proposed developments. The City may agree to share the costs of larger extensions where it serves the overall development pattern of the area.
5. Maintain a treatment system that meets State and Federal stormwater standards.
6. Support development that is compatible with the City's ability to provide adequate public facilities and services.
7. Prioritize the extension of the storm drainage system within the UGB based on cost, efficiency, available resources or other factors.
8. Take steps to minimize adverse impacts from construction site erosion and other

City of Astoria
Comprehensive Plan

CP.298

sources of erosion and sedimentation in natural drainage ways and stormwater drainage facilities.

[CP.297.1 to CP.297.8 added by Ordinance 11-07, 7-5-11]

CP.298. Stormwater Drainage System Actions.

1. Continue to pursue Federal or State grants for the improvement of the stormwater drainage system from various agencies.
2. Create and/or periodically update the Stormwater Drainage System Management Plan to ensure the adequate provision of stormwater services for the next 20 years.

[CP.298.1 to CP.298.2 added by Ordinance 11-07, 7-5-11]

FIRE AND POLICE PROTECTION

CP.300. *[CP.300 deleted by Ordinance 91-13, 6-17-91]*

CP.305. *[CP.305 deleted by Ordinance 91-13, 6-17-91]*

CP.310. Fire and Police Protection Policies.

1. The City will work toward the maintenance of an Insurance Services Organization (ISO) Public Protection Classification of a rating of 5 or better through continued improvements in the fire training program, fire prevention program, increased staffing through the firefighter volunteer and intern programs, and improvements to the City's water system.

[CP.310.1 amended by Ordinance 11-07, 7-5-11]

2. Location of the City's next fire station should be on the crest of the hill or on the south side in order to provide better protection to those areas.
3. Major new developments locating on the waterfront should be carefully evaluated in terms of the adequacy of fire protection; plans for such developments must be submitted to the Fire Chief and the State Fire Marshall for their approval.
4. New uses on the waterfront, such as reuse of the grain elevator or installation of new shrimp processing machines, must be evaluated by the Fire Chief and the State Fire Marshall to determine their impact on fire protection strategies and fire flow requirements in the area.
5. Prior to annexation of Tongue Point and other Port areas, the City should determine the costs of providing additional fire and police services, and weigh them against the tax revenues or in-lieu-of-tax revenue. Benefits accruing to the City from such operations must be equitable in terms of all City services. The Port will be encouraged to provide fire protection funds for waterfront operations.

[CP.310.5 amended by Ordinance 11-07, 7-5-11]

6. The City should investigate Federal funding sources to offset the impacts of expanded Coast Guard operations in Astoria, particularly if additional housing growth in the east side necessitates additional fire and police protection. It should be noted that fire and police protection, unlike other City services, does not rely on user fees or hookup charges for support.

SOLID WASTE, SCHOOLS, COMMUNICATIONS, AND HEALTH SYSTEMS

CP.315. *[CP.315 deleted by Ordinance 91-13, 6-17-91]*

CP.320. *[CP.320 deleted by Ordinance 91-13, 6-17-91]*

CP.325. Solid Waste Goal and Policies.

Goal:

Reduce solid waste in the community.

[CP.325 amended by Ordinance 11-07, 7-5-11]

Policies:

1. The City will continue to support the curbside recycling program operated by a private contractor throughout the City.

[CP.325.1 amended by Ordinance 91-13, 6-17-91]

[CP.325.2 to CP.325.5 deleted by Ordinance 91-13, 6-17-91]

CP.326. Health Systems Goal and Policies.

Goal:

Ensure the City has adequate health care facilities and services.

[CP.326 added by Ordinance 11-07, 7-5-11]

Policies:

1. The City will work pro-actively with hospital and other health care facilities to ensure that comprehensive health care facility planning is included within the future land need assessment in order to provide for future healthcare needs for Astoria.
2. If detailed analysis indicates that insufficient land is available to accommodate needed facilities within the Urban Growth Boundary (UGB) for the 20 year planning period, the City will assist hospital and other health care facilities in identifying suitable sites for needed facilities adjacent to the Astoria UGB. This review must be consistent with Statewide Planning Goals 11 and 14.

City of Astoria
Comprehensive Plan

CP.327

3. If detailed hospital and other health care facilities planning goes beyond the 20 year planning horizon, land corresponding to the additional land need calculations can be added to the UGB at a future time when it can be justified.

[CP.326.1 to CP.326.3 added by Ordinance 11-07, 7-5-11]

CP.327. Schools Goal and Policies.

Goal:

Ensure the City has adequate school facilities and services.

[CP.327 added by Ordinance 11-07, 7-5-11]

Policies:

1. The City will work pro-actively with the school facilities and services to ensure that comprehensive educational facility planning is included within the future land need assessment in order to provide for future educational needs for Astoria.
2. If detailed analysis indicates that insufficient land is available to accommodate needed facilities within the Urban Growth Boundary (UGB) for the 20 year planning period, the City will assist the school facilities and services in identifying suitable sites for needed facilities adjacent to the Astoria UGB. This review must be consistent with Statewide Planning Goals 11 and 14.
3. If detailed school facilities and services planning goes beyond the 20 year planning horizon, land corresponding to the additional land need calculations can be added to the UGB at a future time when it can be justified.

[CP.327.1 to CP.327.3 added by Ordinance 11-07, 7-5-11]

ASTORIA PUBLIC LIBRARY

CP.330 Background Summary.

Located in the exact center of a circle extending ten miles in each direction is the Astoria Public library, the only City library north of Seaside and west of Clatskanie. It loans books and other library materials free to all residents of the City with borrowers cards. Families and individuals living beyond the City limits may have borrowing privileges upon payment of \$35.00 per year. Regardless of place of residence, the library is a comfortable, friendly center of relaxation in the heart of downtown Astoria – a resting place with rest rooms.

The library collections number about 67,000 books, 3,000 audio materials, 500 video cassettes, 100 framed art prints, 200 magazine titles, 400 reels of local and Portland newspaper microfilms, and complete collections of Oregon topographic maps, Astoria City directories and Sanborn fire insurance atlases. Its Astoriana collection of local history and Northwest Americana includes rare books dealing with the exploration and settlement of the area as well as a card file and computer index to local newspapers from 1873 to the present (with a gap from 1946 to 1969). In April 1990, the value of the collections was estimated to be \$1,273,500.

The building, built in 1967 and named the Astor Library to commemorate the City's founder, John Jacob Astor, provides about 8,000 square feet of space on the main floor and about 1,600 square feet of mezzanine space. Sited on the western half of the block which features City Hall on the northeast corner, a parking lot for library use provides spaces for 17 vehicles, one being designated for handicapped use. The full basement is unfinished.

The staff includes the Library Director plus three full-time and two half-time assistants and three part-time pages. Volunteers are used for special projects. Normal operating time is 72 hours per week – longer than any other public library in Oregon.

[CP.330 amended by Ordinance 91-13, 6-17-91]

CP.335. Problems.

1. In the 23rd year of the new building, the feeling of spaciousness once felt has vanished. Pieces of old furniture stored in the basement have been brought up for use, and equipment to meet new needs has been added.

[CP.335(1) amended by Ordinance 91-13, 6-17-91]

2. The staff spends time every day telling people they can't borrow books unless they pay a non-resident fee. Although North Clatsop Library District was formed

City of Astoria
Comprehensive Plan

CP.340

four years ago to contract with this library for free access to our collection, voters turned down a tax proposal to fund it.

[CP.335 amended & renumbered by Ordinance 91-13, 6-17-91]

3. Interlibrary loans among school libraries and Seaside Public Library and Clatsop College Library is possible, but time consuming to verify holdings by telephone.

[CP.335.3 added by Ordinance 91-13, 6-17-91]

4. Local history, especially genealogy and "when was my house built?", is important to a public library. People often spend hours searching unsuccessfully for information in newspaper microfilm files.

[CP.335.4 renumbered by Ordinance 91-13, 6-17-91]

5. Library architects had the handicapped in mind when they provided a level entrance from the parking lot. Standards for meeting needs of handicapped people have risen since then. Special concerns are the difficulty of using entrance and exit doors and lack of handholds in restrooms.

[CP.335.5 amended and renumbered by Ordinance 91-13, 6-17-91]

[CP.340.1 to CP.340.6 deleted and replaced by Ordinance 91-13, 6-17-91]

CP.340. Recommendations.

1. To relieve overcrowding of the present building, expansion should be considered, especially if population of the City increases or if service contracts are made with the rural library district or other governmental entities. The Library Board has expressed interest in the City acquiring the vacant hotel next door. With some imaginative remodeling, the first floor of both buildings could be joined and used effectively. Upper floors could be joined with City Hall to expand office space. If however, the City doesn't wish to purchase the building, the library should expand into its unfinished basement, although experience shows there is little public enthusiasm for basement living.

[CP.340.1 amended by Ordinance 91-13, 6-17-91]

2. The North Clatsop Library District comprises all of the County north of the Seaside and Jewell school districts except the City of Astoria. If it is unable to win a funding election, perhaps it should be dissolved and contracts could be funded by individual school districts, although the portions of Astoria School District lying outside the City might have to form a separate library district. Probably none of these changes will be considered until after voting funds for a regional aquatic and recreational building has tried.

[CP.340.2 added by Ordinance 91-13, 6-17-91]

3. The librarians in all types of libraries in Clatsop and Columbia counties are currently planning to form a consortium to receive grants to fund a giant computer system which would link all member libraries.

[CP.340.3 added by Ordinance 91-13, 6-17-91]

4. The newspaper index gap is slowly being filled, and the Historic Landmarks Commission is steadily making progress in getting City and State funds to perform historic resource inventories for City neighborhoods. These efforts and others, such as indexing City Council minutes, should be encouraged.

[CP.340.4 added by Ordinance 91-13, 6-17-91]

5. Needs of the handicapped should be studied. Restroom hand holds are likely to be addressed during this year, but cost of installing automatic doors which would also meet fire exit regulations is probably too much with a major overhaul of the library.

[CP.340.5 added by Ordinance 91-13, 6-17-91]

[CP.340.1 to CP.340.6 deleted and replaced by Ordinance 91-13, 6-17-91]